

### Crown Pastoral Land Tenure Review

Lease name: WYUNA STATION

Lease number: PO 299

# Final Report on Public Submissions

This document builds on the Preliminary Report on public submissions. The analysis determines if an issue that was allowed, and further consulted on, is accepted or not accepted for inclusion in the Substantive Proposal and to what extent. The report complies with the requirements of Section 45 Crown Pastoral Land Act 1998.

The report attached is released under the Official Information Act 1982.

July

05

### (1) Details of lease:

Lease Name: Wyuna

Location: Queenstown-Glenorchy Road, Glenorchy

Lessee: Pisidia Holdings Limited and Cabo Limited

### (2) Public notice of preliminary proposal:

### Date, publication and location advertised:

Saturday 28 June 2003

The Press Christchurch
 Otago Daily Times Dunedin
 The Southland Times Invercargill

### Closing date for submissions:

22 August 2003

### (3) Details of submissions received:

A total of 24 submissions were received by the closing date and 20 late submissions were received.

### (4) Analysis of submission:

### 4.1 Introduction:

Explanation of Analysis:

This is a final analysis of submissions. The purpose of this final analysis is to determine whether to accept or not accept the points raised in submissions for inclusion in the substantive proposal.

Each of the submissions received has been reviewed in order to identify the points raised and these have been numbered accordingly. Where submitters have made similar points, these have been given the same number.

The following analysis:

- Summarises each of the points raised along with the submission number of those submitters making that point.
- Provides a discussion of the point.
- Records the CCL decision whether or not to allow/not allow the point for further consultation.
- Records the CCL decision whether to accept the point for inclusion in the proposal.

The following approach has been adopted when making the decision:

### (i) To allow / not allow for further consultation:

The decision to "Allow" the point made by submitters is on the basis that the matter raised is a matter than can be dealt with under the Crown Pastoral Land Act 1998. Conversely, where the matter raised is not a matter that can be dealt with under the Crown Pastoral Land Act, the decision is to "Not Allow". Those points that are 'allowed' will be given further consideration with respect to the proposal.

It should be noted that points relating to the Conservation Act, or any other statutory authority outside of the Crown Pastoral Land Act 1998 are not able to be considered by the Commissioner of Crown Lands.

### (ii) To accept/ not accept:

The outcome of an "**Accept**" decision will be that the point is included in the draft Substantive Proposal. To arrive at this decision the point must be evaluated with respect to the following criteria:

- The objectives and matters to be taken into account in the Crown Pastoral Land Act (sections 24 & 25) and;
- The views of all parties consulted and any other matters relevant to the review, balanced against the objectives and matters to be taken into account in the Crown Pastoral Land Act 1998.

### 4.2 Analysis:

Point	Summary of Point Raised	Submission	Decision	
		No.		
1	General support for the	Nos.	Allow	Accept
	proposed allocation of land	4,7,10,		
	for full Crown ownership	12, 25, 37		
	and control.	& 43		

Seven submissions were received which indicated support for the proposed allocation of land to be restored to or retained in full Crown ownership and control.

As the retention of land in full Crown ownership is enabled by the Crown Pastoral Land Act 1998, after due consideration of the views

expressed by the submitters, the point is accepted and will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Decision	
2	Support for the proposal of	Nos.	Allow	Accept
	the freeholding of pastoral	4, 21, 23		
	lease land.	& 25		

Four submissions were received which supported the proposal of the freeholding of pastoral lease land.

Submitter 23 stated that the transfer by way of freehold disposal of the land north of Shepherd's Hut Creek which is presently Recreation Reserve represents a rational reallocation of the boundaries of Wyuna which is consistent with the way in which the land is held to the south of Shepherd's Hut Creek.

As the disposal of land is enabled by the Crown Pastoral Land Act 1998 after due consideration of all views, the point supported by the submitters will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Decision	
3	Support for concessions.	Nos. 19 & 21	Allow	Accept

Two submissions were received which indicated support for the concessions provided. Submitter 21 made a general statement while Submitter 19 was more specific and indicated support for grazing concessions only. This submission acknowledged that some grazing by sheep as in CA3 and CA5 is desirable to control summer growth and prevent fire risk.

As the Crown Pastoral Land Act 1998 allows for the creation of concessions and after consideration of the views expressed supporting the granting of concessions, these will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Deci	ision
4	Support for the proposed easements.	Nos. 7, 10, 20, 25 & 43	Allow	Accept in Part

Five submissions were received which provided support for the proposed easements. Submitter 10 made a general statement while the other four submissions were more specific.

Submitters 7, 25 and 43 welcomed the walk to Trig G. Submitters 25 and 43 also welcomed the access for walking and vehicle for

management purposes marked 'k' to 'l' (relabelled l-m) and 'b' to 'c' on the proposed plan.

Submitter 20 qualified their support for the Mt Judah easement by suggesting that the use should be limited to access on foot and horseback riding. They argued that excluding 4 wheel drive vehicles and motorbike access would help ensure the safety of walkers and riders, and that the restriction would also help retain the peace and tranquillity enjoyed by these users.

In contrast, 25 submissions were received which advocated vehicle access on Mt Judah Road. Taking this opposition into consideration this point was allowed for further consideration...

After further consultation and consideration of the views expressed for and against public motor vehicle access on Mt Judah Road the point is accepted to the extent that public motor vehicle not be permitted with an exception for the Glenorchy Battery Association. The proposal will include restricted motor vehicle access on part of the farm track referred to as Mt Judah Road for motor vehicle access for Glenorchy Battery Association over the lower section labelled "a-b-c", for management purposes The purpose of this is to permit access for Association members as far as the State Battery for management of this historic facility.

In addition the views supporting public non motor vehicle use on Mt Judah Road and other routes has been taken into account and this form of access will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Decision	
5	Support that provision has been made for several short walks off the Glenorchy Road.	Nos.4,5	Allow	Accept

Submitter 4 was pleased that provision had been made for several short walks off the Glenorchy Road. Submitter 5 gave specific support for access to Trig G.

As this matter can be dealt with under the Crown Pastoral Land Act 1998 these views supporting public access easements have been accepted and easements providing access from the main road will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Dec	cision
6	Public vehicle access on	Nos.	Allow	Accept In
	Mt Judah Road.	1,2, 4,5,6,		Part
		7, 8, 14,15,16,		
		19,21,25,26,2		
		8,29,30,31,		
		32,33,34,35,		
		36, 37 & 43		

Twenty five submissions were received which requested public vehicle access on Mt Judah Road.

Mt Judah Road is currently signposted and has been used in the past by the local community to access the high altitude lands. The Queenstown Lakes District Council (Submitter 37) has requested that public fourwheel drive vehicles be permitted on Judah Road in its entirety. They also note that significant public money has been spent establishing and maintaining this road.

Submitter 30 requested that the Minister of Conservation management purposes easement ("a-b") terms be amended to provide public access on foot, or on or accompanied by horse, or by motor vehicles on the proposed easement route. Public access by way of foot, horse and nomotorised vehicle to the Judah Road is provided in the proposal starting at point "k" and moving along ""k-l" (relabelled "l" and moving along "l-m") and after traversing the proposed conservation area emerges onto Judah Road at point marked as "b" on the plan.

Vehicle (4WD) access on Mt Judah Road is requested on the basis that it would provide:

- 1. More readily available access to the high mountain lands for high country recreational users. Concern has been raised that there is only limited road access available to the Richardson Mountains.
- 2. An opportunity to protect, maintain, access and potentially utilise the Crown owned mineral assets in this tenure review. Submitter 19 stated that they believed the road would qualify for designation as a historic road.
- 3. Elderly and young children access to the high country.

Concern has been raised by submitters that a future landowner may restrict access on Mt Judah Road... Submitter 4 suggested that to provide vehicle access this route should become a legal road.

While the Crown Pastoral Lands Act does not cater for the creation of a legal road, the securing of appropriate public access to and enjoyment of reviewable land is appropriate with respect to the objects of the Act. After further consideration the point seeking public motor vehicle access is not accepted other than permitting motor vehicle access on part of Mt Judah Road as far as the State Battery for Glenorchy Battery Association, for management purposes. In that respect only motor vehicle access for Battery Association as well as DoC will be included in the proposal.

Point	Summary of Point Raised	Submission No.	Decision	
7	That additional access be provided.	Nos. 1,4,5,6,7,8, 10,12,14,16, 17,18,22,25, 27,28,30,31, 32,33,34,35, 36, 37 & 43	Allow in part	Accept in Part

Twenty five submissions were received which requested that additional access to conservation and reserve lands be provided.

The access routes that have been requested are as follows:

a. Along Stone Burn linking proposed conservation areas CA1 and CA3. Thirteen submissions were received requesting this additional access be provided. Submitter 31 suggested this access may be provided by the creation of a marginal strip.

It has been noted in submissions that this is the traditional southern (and quicker) approach to Mts Larkin, Judah and Alaska with an easement across this freehold land perhaps utilising the existing 4WD track or the establishment of a marginal strip along both sides of Stone Creek bed would allow continued access to the new conservation land.

b. Access to Trig D Chinamans Flat. Twelve submissions were received which requested access to Trig D on Chinamans Flat from the Glenorchy-Paradise Road.

There is a popular tramping trip from the Glenorchy-Paradise Road to Trig D on to Chinamans Flat. It has been noted that many of the visitors to Glenorchy will not have vehicles and hence will not be able to easily access more distant walking tracks. An easement up the northern boundary (below Chinamans Flat) would give excellent access to a good view point, and be within walking distance of the Glenorchy Walkway. The Glenorchy Riding Club also requested a bridle path to the 700m "Trig D" on the fort. While the majority of

these submissions sought non motorized access, submitters 30 and 31 sought public vehicle access.

- c. Further Access in Chinamans Flat area.
  - ➤ Submitters 4, 7 and 30 requested foot access across Chinamans Flat to Mt McIntosh. Submitter 7 suggested this should be via Precipice Creek.
  - Submitter 12 requested access to the protected wetlands area on Chinamans Flat and that this should be linked to Precipice unformed legal road and the CA5 area via "Trig R" on the front face above Chinamans.
  - ➤ Submitter 16 requested access from the Trig Station 700 metres (D) to both CA5 and along Chinamans Flat to Precipice Creek.
  - ➤ Submitter 22 suggested that the proposed boundary of CA5 along the northern edge of Chinamans Flat needed to be checked to ensure that practical safe foot access can be provided. Submitters 22 and 43 requested legal access up Precipice Creek.
  - ➤ Submitter 30 requested access to the base of Chinamans Flat and along the 4WD track that zig zags up the side of the Old Man (Trig R) just above Chinamans Flat. They also proposed that these routes should allow for motorised access.
  - Submitters 31, 32, 33, and 34 and 35 requested hiking access to wetland area past Trig D (700 metres) at the base of Chinamans Flat. They also requested 4WD, hiking and horse trek access through land to be disposed of as freehold land on the 4WD track zig zagging up the face above Chinaman's flat to the trig marked R boundary with area CA5.
  - ➤ Submitter 37 also requested foot access from Glenorchy

     Paradise Road to Trig D (700 metres) north to

    Precipice Creek to enable access to CA5. This is the
    same general request made by several submitters.
- d. Unrestricted public access be granted on proposed route "d""e". Eight submitters requested that foot, bicycle or horse
  access be permitted on this route also. In addition, submitter 18
  requested that this route be dedicated as a public road.
  Submitter 28 requests that full vehicle, foot and stock access be
  secured along this route and beyond along points "e"-"f" and
  from point "f" to Lake Wakatipu.

Submitter 22 asserted that while "d" – "e" is billed as providing public (motor) vehicle access; this right is not conveyed by the terms of the easement. They stated that its terms (2.1) are confined to "on foot, on or accompanied by horses, or by non-

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motorised vehicle powered by person or persons". They suggested that provision for "motor vehicle" should be added and that there should be no provision for locking of gates. This request for motor vehicle access is already provided for in Special Easement Terms clause 9.2. However, clause 9.2 actually removes the right for the public to use non motorised or foot access. It is also noted that clause 9.3 similarly removes those rights from DOC for management purposes. These clauses should be reviewed.

- e. Submitter 12 requested that easement "i"-"j" be made available as a bridle path and suggested that it is appropriately linked to the R4 area running parallel to it and that the R4 areas are linked by an appropriate route through the Exch 1 area.
- f. Submitters 12 and 22 requested linkage between the eastern R4 area and the CA2 area so that a circular route bridle path access way can be formed.
- g. Linkage between CA2 and CA1 and that the CA1 area is linked to the Battery via the water race. (Submitter 12).
- h. Submitter 17 requested that legal vehicle access be created along the existing road between the Glenorchy-Queenstown Road, close to the Bucklerburn Bridge, up onto the top of the Old Man, to the existing TV translator for its repair and maintenance. Submitter 28 also requested that motorised vehicle, foot and horse access be granted on an easement from points "G"-"H", "H"-"E" and point "E" to the top of the Old Man. The submission appears to be using capital letters taken from the new fences required to advocate for a new route.
- i. Five submitters requested walking access in the southern part of the property from R4 to the south-western tip of CA2.
- j. Submitter 8 noted that access from point "e" to the recreation reserves R3 and CA4 at the point of the 'peninsula' may become an issue when required for use by the community when the community is not using the larger R3 block.
- k. Five submitters requested 4WD, hiking and horse trekking access through land to be disposed of as freehold land on the 4WD track zig zagging up the front face of Mt Judah to the 'Casey's mine' area at conservation area CA3 boundary. Submitter 35 sought vehicle and mining access along this route.
- 1. Submitter 33 requested an easement across land to be disposed of as freehold land to allow access to the take off site at Trig D and Trig R for the Paragliding Club. They state that their members are community conscious people who enjoy a good

relationship with the existing Leaseholder. Their concern is maintaining access into the future, should as happened elsewhere, the land be acquired or managed by a less amicable farmer.

- m. Submitter 43 requested a mountain bike route should be created over the power line track.
- n. Submitters 22 and 43 requested the creation of a network of routes including up Teds Spur. Submitter 22 requested that access be provided via Little Stone Creek or its environs as this would provide easy access to the lower boundary of conservation area CA2 leading to Stone Peak.
- o. Submitter 30 proposed that horse riding access be provided across R2 to the lakefront area R4.

The multitude of submissions are seeking extended public access over both reviewable land, reserve the subject of "exchange" under section 38(1)(c) Crown Pastoral Land Act and reserve designated to remain as reserve, subject to grazing and farming concessions. One of the objects of the Crown Pastoral Land Act is to make easier the securing of public access to and enjoyment of reviewable land. While reserve land is not included in the definition of 'reviewable land' in the Crown Pastoral Land Act, it was considered that by its inclusion in the tenure review this land should be reviewed in the same manner as the pastoral lease.

As the provision of public access is one of the Objects of the Crown Pastoral Land Act 1998, these points have been considered and will as a result see several changes being made to the proposal. These include additional easements to provide public foot access in the Stone Creek area, on a track on the north side of conservation area "CA1" and linking conservation areas "CA1" and "CA3" on the north side of Stone Creek, and via a public foot access easement at the south end of the property above Shepherds Hut Creek to link "CA1" with the Queenstown-Glenorchy Road.

Public foot access will be possible, given some development work, at the north end of Wyuna running parallel to Precipice Creek, within conservation area CA1 and then ascending from the north east corner of Chinamans Flat to Mt McIntosh. From Mt McIntosh access will also be possible, given some development work, within conservation area "CA2" and "CA5" to exit at the Buckler Burn bridge.

Public access to the recreation reserve will be available on foot, on or accompanied by horses, on non-motorised vehicles as well as by motor vehicle and then within a lane across the reserve land. Route marked "e-f" and "f-g" plus across the reserve within the fenced lane "Y-Z".

Sub points seeking public access over various routes to and within Chinamans Flat and Bible Terrace and also along tracks on the lower slopes of Mt Mcintosh were considered but not accepted. This land is being used for deer farming with inherent public safety risks. Point seeking additional public access from "CA1" to State Battery and also along tracks on the lower slopes of Mt Mcintosh was further considered but will not result in changes to the proposal.

Point	Summary of Point Raised	Submission	Decision	
		No.		
8	To protect an established	Nos.	Allow	Not
	walking track – The	31, 32, &		Accept
	Glenorchy Walkway.	34		-

Three submissions were received which collectively requested protection of an established walking track – The Glenorchy Walkway – that surrounds the Glenorchy town boundary. This is a loop track that includes the lagoon board walk, waterfront track and track around the terraces above town. The track is shown on a map in an appendix of Submission No. 31.

The track is partly outside of the land under review but to the extent that the route is over the land in the review the point was allowed for further consideration. As the walkway is within new recreation area "R1(Recreation)" the matter has already been taken into account in the proposal and therefore no change will be made.

Point	Summary of Point Raised	Submission No.	Deci	ision
9	That public access is not secured and road dedications are required on Wyuna	22 & 43	Not Allow	Not Accept

In summary, submitter 22 claimed that the proposed 'protective mechanism' does not 'secure access' in that such easements can be extinguished or modified without public input. They proposed that access should be provided by the creation of public roads. Submission 43 supported a similar approach.

In order to secure access the submitter requested a number of road dedications on Wyuna. The submitter contended that the only form of secure public access in New Zealand is public road.

The Crowns obligation is to 'make easier the securing of public access to and enjoyment of reviewable land'. The Act provides a number of mechanisms to enable enjoyment of land with significant inherent values. One of these is to provide access to this land by way of easement over freeholded land. It is clearly anticipated that the creation of easements is an adequate method of securing access to meet the objects of the Act.

Creating a legal road would involve the local authority and would take the process outside the ambit of the Act. There is no provision in the Act for the creation of roads.

As the submitter proposed actions which are not achievable within the Crown Pastoral land Act 1998 this point was not allowed for further consideration within this tenure review.

Point	Summary of Point Raised	Submission	Deci	ision
		No.		
10	Marginal strips being	Nos.2,4,7,	Not	Not
	implemented.	22,	Allow	Accept
		25,29,31,		
		32,34 &43		

Ten submissions were received in regards to when, where and how marginal strips are to be implemented on Wyuna pastoral lease.

Submitter 4 suggested that marginal strips should be formalised before the final land transfer.

Other submitters request assurance that marginal strips will be laid off on all qualifying waterways when freehold title is raised. Submitter 22 referred to the process that was used at the renewal of the Wyuna lease, and expressed a lack of confidence that LINZ will comply with the law in this tenure review concerning the creation of marginal strips.

Submitters were also interested as to which waterways would qualify for marginal strips. Submitters 7 and 31 requested marginal strips up Stony Burn and Precipice Creek, which if implemented would provide access to proposed conservation land. Submitter 7 also requested marginal strip access up Buckler Burn.

Submitters 2 and 29 expressed concern over the legislation contained in the Conservation Law Reform Act 1990, with respect to the exchange of fixed marginal strips with movable strips.

Submitters should be assured that marginal strips where appropriate will be created on the disposition of the land. This is a legislative requirement, governed by part 4 of the Conservation Act 1987 and is a matter for the Director General of Conservation to administer. Outside of this, the submitters have not sought any other actions which can be provided within this tenure review under the Crown Pastoral Land Act. Consequently these points are not allowed.

The desirability of the early identification of stream sections that should attract marginal strips is a generic matter that has been investigated outside of this particular review and as a result marginal strips will be identified on plans on an indicative basis for future tenure reviews.

Point	Summary of Point Raised	Submission No.	Dec	cision
11	Protect those features associated with historic scheelite and gold mining and access be provided to these sites.	Nos. 7, 8, 15, 19 & 37	Allow	Not Accept

Five submissions were received which requested protection of those features associated with historic scheelite and gold mining and/or access be provided to these sites.

Submitters 8 and 19 requested vehicle access to the battery site on the Mt Judah Road. They noted that the proposed access easement to the battery site is suitable only for those people capable of walking over rough and steep mid-altitude country.

Submitter 19 considered that not enough emphasis has been given to the significance and uniqueness of the scheelite mining as part of New Zealand's history and particularly Glenorchy's history. They requested an assurance that the remaining mining relics and the Scheelite battery and associated machinery will not be removed from the area.

Submitter 7 has requested the establishment of a Historic Reserve to include those features associated with historic scheelite and gold mining, classified in accordance with the provisions of Section 18 of the Reserves Act 1977 to provide freedom of entry and access to the public and management of the flora and fauna to protect historic features. They also requested retention in Crown ownership of the disused Battery and the associated land immediately surrounding it, adjacent to the Mt Judah Road, and furthermore that the Battery be included in any historic reserve established under the Reserves Act 1977. Submitter 37 requested that a 'Historic Reserve' be designated to preserve and protect significant heritage sites and features within parts of CA3 and CA5 and parts of land proposed to be freehold.

Submitter 15 has requested that historical gold mining sites be retained for management by the Department of Conservation. Location of various sites has been checked and after due consideration of views expressed in this submission the matters do not warrant changes to the proposal.

Submitter 15 also requested that the battery and the associated scheelite-mining site should be retained for management by the Department of Conservation and that access to these two sites be provided. They requested that access be provided and formalised by

way of an easement to two scheelite mining sites which lie on line proposed for freehold disposal.

Submitter 15 has noted that there is anecdotal evidence that there are gold mining remains at Chinaman's Flat, which is proposed for disposal to freehold. It is therefore of concern that there is an absence of any survey or reporting on the historic resources in this area. This means the Trust is unable to assess what significance any sites in this area may have in the context of the Wyuna pastoral lease.

The point has been considered and as a previous point seeking public motor vehicle access on Mt Judah Road has not been accepted, it is felt that there will be little risk of disturbance to the spoil heaps and other mining relicts on land for freehold disposal. In that respect the point is not accepted. In respect of relicts that may exist on Chinamans Flat, like other parts where mining has or may have occurred it is not considered that the information held or put forward supports a change to the proposal.

The State Battery is within land being retained as conservation area with motor vehicle access thereto for the Glenorchy Battery Association. It is considered that the historic State Battery will be protected under this designation with access provided to Battery Association as part of the Minister of Conservation management purposes easement.

Point	Summary of Point Raised	Submission	Decision	
		No.		
12	That provision is made for	Nos.	Allow	Not
	the protection of, access to,	3,11,13,		Accept
	and utilisation of the	14, 17,		
	Crown owned mineral	35,37,38,		
	assets in this tenure review.	39, 41, 42		
		& 44		

Twelve submissions were received that requested that provision be made for the protection of, access to, and utilisation of the Crown owned mineral assets in this tenure review.

In general, these submitters argued that there is a valuable mineral resource in this area, largely of gold and scheelite, and that the potential for future exploration and mining should be retained... The general contention was that the existence of Crown Minerals needs to be taken into account within tenure review, along with conservation and privatisation values and that the economic benefits of mining need to be considered.

Submitters 3, 13, 14, 17, 35, 38 and 42 argued that the mining areas should be retained in Crown control for the purpose of protecting future mining options. Submitters varied in their views as to the extent

of land for which such a designation would be appropriate. Submitter 35 included a map which showed an area encompassing all of CA2, CA3, CA5, and approximately half the land proposed to be freeholded.

As the point raises several issues the matters were further considered and an analysis including a review of the legislative requirements comes down to the view that:

- O The protection of mining options does not appear to meet any Crown Pastoral Land Act objective.
- O Section 24 of the Crown Pastoral Land Act sets out the objects of tenure reviews that include protecting of significant inherent values of reviewable land and freeing up land capable of ecologically sustainable use from the management constraints of a reviewable instrument in this case the pastoral lease.
- o Mining, or the protection of future mining opportunities, would not seem to qualify as a significant inherent value. It would also seem that mining would not qualify as the sort of economic use anticipated under section 24(a) (ii) of the Act.

Central to the submitter's contentions was a concern that once land came under Department of Conservation administration for conservation purposes, it would become much more difficult to gain the necessary access permits for mining. This is also covered in Point 13. The Crown Minerals Act 1991 allows for the application for mining over any Crown land including conservation land. Notwithstanding that section 35 has provision for land to be held under future Department of Conservation administration or another Crown purpose this should make little difference in the way that a case for granting access for mining purposes would be considered.

The Crown Minerals Act defines the process whereby mining licences may be obtained. Mining licences may be issued, independent of tenure, over freehold or conservation land.

Submitter 44 expressed dissatisfaction with the current process and argued for some form of provisions to ensure that existing permit holders retain the right to carry out exploration and mining activities after tenure review. This is covered under section 65(1)(e) whereby land designated for restoration to Crown ownership will, with the exception of ongoing special leases, grazing permits and easements or ones provided for in the proposal, be freed and discharged of all mortgages, charges, claims, estates and interests. As mining consents are not interests in land under the Crown Minerals Act they would therefore not be affected by section 65.

After an analysis of sub points made in the submissions and a consideration of the provisions available for tenure review under the Crown Pastoral Land Act it appears that the Point can not stand and therefore is not accepted.

Point	Summary of Point Raised	Submission	Decision	
		No.		1
13	Lands proposed for	Nos.	Allow	Not
	retention in Crown	3, 11, 13,		Accept
	ownership and control	14, 17, 28,		
	should not be a	38, 41,&		
	transference of ownership	42		
	of these lands to DOC			

Nine submissions were received which stated that lands proposed for retention in Crown ownership and control should not be a transference of ownership of these lands to the Department of Conservation.

These submissions suggest that transference to the Department of Conservation would effectively prevent the realisation of any future mining potential, and suggest it would be more appropriate to retain the land in some other form of Crown control.

The land concerned has significant inherent values and the appropriate designation for the protection of such land is generally accepted as full Crown ownership and Control, or Crown control, administered by the Department of Conservation. This ownership does not legally preclude a mining application. Any application for mining in the area could be evaluated at the time of the application against all other uses and values of the land.

Point 12 also relates to Point 13. The matter of the future Crown ownership of land for which mining may be an issue, has been further considered. As noted under Point 12 whether land was retained under Department of Conservation administration or as another Crown purpose should make little difference in the way that a case for granting access or considering matters relevant for a mining application, was to be conducted.

If parts of the pastoral lease was restored to or retained by the Crown in order to meet the objects of protection of the significant inherent values, administration of the land including processing of any application for mining purposes would need to be carried out in an even and dispassionate way. Further to that the Crown Minerals Act provides a mechanism for the consideration of mining applications.

After consideration of pertinent matters, the point is not accepted

Point	Summary of Point Raised	Submission	Deci	ision
		No.		
14	That in all other current	Nos.	Not	Not
	and future tenure reviews,	3, 11, 39,	Allow	Accept
	the significance of mining	41, 42 &		
	resources be considered.	44		

Six submissions were received from mining interests who requested that in all other current and future tenure reviews the significance of mining resources be considered.

Requests made included the following:

- That the process of High Country Tenure Review should include Crown Minerals/Ministry of Economic Development as an equal partner with the Department of Conservation and Land Information New Zealand (Submitters 39, 41 and 42)
- That equal values be assigned to conservation and mineral values. (Submitters 39, 41 and 42)
- Seek the inclusion of a Minerals Management Strategy for pastoral lease land in the review programme. (Submitter 11)
- Mechanisms be created to identify and account for Crown minerals, their protection and preservation of public access to them, within the high country tenure review process. (Submitters 3, 41 and 42)
- That the holders of mining privileges be consulted fully early in the review process. (Submitter 3)

These are generic issues relating to the tenure review process rather than the Wyuna tenure review in particular. As such they cannot be allowed for further consideration in this Wyuna tenure review. LINZ may consider such issues and take such action as deemed appropriate outside of the Wyuna tenure review.

Point	Summary of Point Raised	Submission	Deci	ision
		No.		
15	The Preliminary Proposal	23	Not	Not
	makes insufficient		Allow	Accept
	provision for land to be			
	freeholded to the			
	leaseholder.			

Submitter 23 stated an opinion that overall the Preliminary Proposal makes insufficient provision for land to be freeholded to the leaseholder. The submitter was concerned that the allocation between land to be returned to or retained in Crown ownership and control and land to be disposed of be freehold disposal may set a precedent for the tenure review of Mount Creighton.

The Crown Pastoral Land Act does not require the consideration of the effects of proposals on the tenure reviews of other properties not included in the review. The point is therefore not allowed.

Point	Summary of Point Raised	Submission No.	Deci	ision
16	The wetland north east of	37	Allow	Not
	Trig Station 700m should			Accept
	be fenced off from stock.			_

Submitter 37 stated that the wetland (Wildlife Management Reserve) north-east of Trig Station 700 m should be fenced off from stock. The reasons provided for this are:

- The wetland north-east of Trig Station 700 (D) is a rare and significant natural feature that should be preserved.
- Stock currently badly pug and foul the wetland.

As this matter can be dealt with under the Crown Pastoral Land Act 1998 the point was allowed for further consultation but after further consideration it is felt that the land does not have significant inherent values to warrant the measures suggested and the point is not accepted.

Point	Summary of Point Raised	Submission	Deci	ision
		No.		
17	Landscape Protection	Nos.	Allow	Accept
	Covenants Requested.	4,5,25,36		in Part
	_	& 43		

Five submissions were received where Landscape Protection Covenants were requested.

Three submitters requested a protection covenant on the backdrop area surrounding the town proposed for freeholding. They believed that the area should be free of development and that an outstanding natural landscape is a significant inherent value worthy of protection. It was noted that the benefits of a covenant would be that subsequent reviews of the district plan would not affect the terms and conditions of the covenant. Submitter 25 also stated that given the wilding tree problem around Queenstown any proposal to plant conifers would need to be closely looked at to ensure the same scenario is not repeated in this area.

Submitter 4 requested that a Landscape Protection Covenant be registered on the Title for the Buckler Burn Terraces (north and south) to prevent high/low density residential subdivision, lifestyle blocks, exotic forestation, erection of commercial premises or other structures not essential for farming practices.

Submitter 36 requested that a landscape covenant at least be placed on the Exchange 1 Area if it is to be freeholded so as to ensure it does not become developed for housing.

Submitter 4 requested that all stated areas of regenerating forest and scrub within or bordering the new freehold land should be protected by a binding Landscape Protection Covenant and secure fencing. They argued this on the basis that even if the current lessees treat the landscape and special areas sympathetically; there is no guarantee that any future owners will do the same.

Covenants provide one means within the Crown Pastoral Land Act for the protection of significant inherent values. Consequently these points were allowed for further consultation and consideration. Following further consultation and consideration a landscape covenant is to be created to afford protection of landscape values for land over 900 metres asl. This will apply to lands on Mt McIntosh, Mt Judah and a small area on Teds Spur.

While the changes to the proposal have not necessarily been done for the reasons put forward in submissions or for some of the land advocated for it will provide protection of the natural landscape for the higher lands. The point is therefore accepted in part.

Point	Summary of Point Raised	Submission	Decision	
		No.		
18	That shrub weed problems be dealt with.	Nos. 25, 36 & 43	Not Allow	Not Accept

Three submissions were received which requested that shrub weed problems be dealt with.

Submitters 25 and 43 stated that in regards to Areas CA1, CA4 and the Recreation Reserves it would be important to control and preferably eliminate the broom growing on some of these areas to prevent the further spread of this serious plant pest.

Submitter 36 stated that with regards to the proposed Exchange 1 land there is a current shrub-weed problem, particularly with Spanish heath, on this block should be dealt with to ensure it does not become a source of infestation for other land in the area.

The point relates to future management of the land subsequent to the conclusion of the review but not to objectives of the Act itself. It is therefore outside of the provisions of the Crown Pastoral Land Act and is not allowed.

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Point	Summary of Point Raised	Submission	Decision	
		No.		
19	Propose that all land	Nos.	Allow	Accept
	between the present road	6,8,14, &		
	and lake edge remain in	27		
	public ownership to allow			
	free access to the shore and			
	lake.			

Four submissions were received that proposed that all land between the present road and lake edge remain in public ownership to allow free access to the shore and lake.

Investigation into the Proposed Designations Plan prepared by the Department of Conservation and the plans used in the Preliminary Proposal for Wyuna pastoral lease show a difference in regards to where the road lies in relation to the lake edge. The Proposed Designations Report shows the road lying adjacent to the lake edge while the plans used in the Preliminary Proposal for Wyuna tenure review show an area of land existing between the present road and lake edge.

This point was allowed to the extent that a further investigation be carried out regarding the boundary. The location of the present formed road has been checked and it is confirmed that land between the formed Queenstown-Glenorchy Road and Lake Wakatipu will be retained in Crown ownership. The point is therefore accepted with the plan accompanying the proposal corrected.

Point	Summary of Point Raised	Submission	$D_{\epsilon}$	ecision
		No.		
20	That land proposed for	Nos	Allow	Not
	freehold disposal be	17, 24, 30		Accept
	retained by the Crown.	& 43		

Four submissions were received which requested that different areas of land proposed for freehold disposal be retained by the Crown.

Submitter 24 has requested that Wyuna be retained in its entirety by the Crown and be jointly administered by the Department of Conservation, Queenstown Lakes District Council, and the local community on a case by case basis. The submitter suggests such Crown retention of all of Wyuna on the basis if its unique value to the public related to its location.

Submitter 17 has requested that proposed freehold land on the north side and down hill of the Judah Road be included in CA5 and/or CA3 (between the Battery b and c). The reasons provided for this are that the land only has minimal grazing value. They also state that freeholding this area would allow the lessees to control the road into the back country. They consider that for stock management, it would

be more practical to have the boundary fence above the road (south side) as this would ensure less stock disturbance and problems with gates across the roadway.

Submitter 30 has requested that the recreation reserve R4 stretch the whole length of the waterfront and be of adequate width (possibly crossing the road on to the Land on the east side of the Queenstown-Glenorchy Road). They also request that the reserve area be extended south along the land fronting the Lake to link with the southern part of R4 (Recreation). This area is marked on the plan appended to their submission.

Submitter 43 stated that the wetland on the terrace opposite Ted's Spur deserves protection. They note that this has previously been considered for protection at some stages in the tenure review process. The submitter has visited the area and has noted that there are grey duck, paradise shell duck, scaup, black swan, mallard and Canadian goose present. They have indicated that the area is surrounded by coprosma species, manuka, broadleaf and matagouri. They suggest that if stock were removed this area would gradually regenerate into native woodland. The submitter stated that protection of the remaining wetlands is important and this area deserves protection.

Submitter 43 has also requested that shrublands and beech remnants in Precipice Creek and Shepherds Creek be recognized under the Crown Pastoral Lands Act as having significant inherent values and that this area be protected by a covenant or be returned to full Crown ownership and control. They indicated that in this area there are some large beech trees and manuka dominated shrublands.

As the Crown Pastoral Land Act provides for the retention of land included in the review in Crown ownership, and the reasons given by the submitters relate to protection of significant inherent values, or public access, the various sub-points were further considered.

The suggestion for retention of the whole property in Crown ownership is not accepted in that there are no demonstrated significant inherent values other than recreation use and public access over the parts for freehold disposal.

Sub-point advocating moving the conservation boundary to uphill of Mt Judah Road has some merit from a practical boundary viewpoint but this has some detracting aspects. While it would remove the need for an easement, the boundary would require fencing. After due consideration it is felt that the boundary along with the easement as set out in the proposal is the better option. The sub point is therefore not accepted and a change will not be made to the proposal.

The request for recreation reserve labelled "R4(Recreation)" stretch the entire length of the lake frontage has merit but it is not accepted that

this include land on the east side of Queenstown-Glenorchy Road. Land above the road does not significant inherent values that would warrant its retention as public lands.

As noted in Point 36 there was an error in the plan inferring land down to the lake edge would be available for disposal. This has been corrected to show recreation reserve land on the east side of the formed road as far as Shepherds Hut Creek being the only reserve land to be disposed of and relates also to matter covered in Point 19.

The need for protection of habitat and natural values at Downs Lagoon is accepted but not in Crown ownership. A conservation covenant is to be included in the proposal.

The call for shrubland and beech remnants at Precipice and Shepherds Hut Creeks to be formally protected or retained in Crown ownership has been reconsidered. Wooded land along and above Precipice Creek is being retained in full Crown ownership and Control as conservation area whereas it is likely that a marginal strip will be set off along Shepherds Hut Creek, will afford protection. As this is in land being retained by the Crown the point seeking a change in boundaries is therefore unnecessary.

Point	Summary of Point Raised	Submission	Decision	
		No.		
21	That the grazing	Nos	Allow	Not
	concessions for the Mt	4, 25, 37 & 43		Accept
	Judah Block and Mt	& 43		
	McIntosh Block be			
	reduced.			

Three submissions were received which supported the three year grazing concession for the Mt McIntosh Block and requested that the 10 year grazing concession for the Mt Judah Block (CA3) be reduced to 3 years. Submitters state that removal of stock would enable the regeneration of native vegetation on the entire Judah block.

### Submitter 4 also stated that

- This block contains some very rugged steep country that regularly rises above the 1000 metres contour, beyond which economically sustainable farming activity is unlikely and that a 10 year permit may well threaten soil stability and landscape value in the future.
- The area also contains many abandoned mines and machinery that largely remain as they were left. Wandering stock, burnoff scarring and pasture modification could compromise the

otherwise authentic experience of this mining history and iconic New Zealand 'high country'.

Submission 37 has requested that sheep grazing concessions not be granted on areas CA3 and CA5. The main reason for this is that this would allow the "high degree of naturalness above 1000m" to flourish, and be enjoyed by recreationalists.

The submitters are advocating the removal of stock or a phased removal as a means of promoting the management of reviewable land in a way that is ecologically sustainable. As the Crown Pastoral Land Act enables the creation of grazing concessions, and the arguments raised relate to the objectives of the Crown Pastoral Land Act, the point was allowed for further consideration.

The point has been further considered and it is felt that as the Mt Judah concession is subject to vegetation monitoring the 10 year term is satisfactory and a change in term is not necessary. The point is therefore not accepted.

Point	Summary of Point Raised	Submission No.	Deci	ision
22	That the concessions granted for CA2 be monitored.	36	Allow	Not Accept

One submission was received in regards to the concessions granted for area CA2 being monitored. It is proposed that there will be a ten year guided walks and horse trekking concession and a ten year heliskiing and heliboarding concession granted for this area. The submitter states that the monitoring of the former activities will be important to ensure the maintenance of the present natural values.

The point relates to the detail of the protection of significant inherent values in the area, and thus has relevance with respect to the objectives of the Crown Pastoral Land Act.. After further consultation the Department of Conservation advise that monitoring of concessions for adverse effects is part of its routine concession and site management. As the matter raised is already dealt with as a matter of routine the issue does not require any action. The point is therefore not accepted..

Point	Summary of Point Raised	Submission No.	Deci	ision
23	Opposition to any concession being granted for heli-skiing, heli-boarding and a possible boutique ski-field.	4	Allow	Not Accept

Submitter No. 4 was opposed to any concession being granted which would permit heli-skiing, heli-boarding and/or a possible boutique skifield. The basis for this opposition is that they contend that there is already provision for them in the general Wakatipu / Mount Aspiring National Park area. The submitter was concerned about potential noise pollution, earthworks, helicopter landings, environmental pollution, rubbish collection, and vegetation damage. The submitter stated that commercial activity of this nature compromises the protection and preservation of the significant and natural inherent values (including natural quiet) of the area.

The point relates to the protection of significant inherent values, particularly its wilderness qualities, as reflected in the terms of a proposed concession. It is relevant to the objectives of the Crown Pastoral Land Act and was allowed for further consideration.

Advise received notes that the Wyuna mountains has been used for heli-skiing and related activities in the past and that the subject land is probably more suited to this type of activity than the nearby Mt Aspiring National Park and further the proposed recreational activity is not in conflict with its proposed conservation area status.

In regard to the argument about establishment of a boutique ski-field this would be subject to Department of Conservation scrutiny including public consultation, in the event of an application being received for this land use after the conclusion of the tenure review.

The point is not accepted.

Point	Summary of Point Raised	Submission	$D\epsilon$	ecision
		No.		
24	Zones CA5, CA3 and CA2	Nos	Allow	Not
	should remain available for recreational hunting in	2 & 29		Accept
	addition to the uses			
	proposed.			

Submitters 2 and 29 have requested that areas CA5, CA3 and CA2 remain available for recreational hunting in addition to the uses proposed. Submission 2 stated that feral goats continue to provide interest to recreational hunters at Wyuna, in part because the spectacular terrain combines, with the goats, to provide physical challenges of the chase.

In the grazing concession documents for both CA5 and CA3 clauses exist under Schedule 2, Special Conditions, Hunting which state that:

The Grantor reserves the right to authorise hunters who hold a valid hunting permit issued by the Department of Conservation to hunt on the Land.

Hunting will also be permitted in Area CA2.

The point relates to the public enjoyment of the reviewable land subsequent to the conclusion of the review and thus falls within the objects of the Act.. After further consultation the Department of Conservation confirm the clauses in the concessions provide for recreational hunting use, which has a net conservation benefit if managed appropriately. As this activity is allowed under the terms of the grazing concessions and on other conservation area, subject to DoC management rules, no action need be taken. The point is therefore not accepted.

Point	Summary of Point Raised	Submission No.	Do	ecision
25	Unrestricted public access requested on conservation lands (alterations requested in grazing concessions to permit this)	Nos. 22, 30, & 34	Allow	Not Accept

Submitter 30 has requested that the grazing concessions for proposed areas CA3 and CA5 allow public access to the entirety of these areas and that such access be available on foot, mountain bikes, on or accompanied by horse. In the grazing concession for proposed area CA3 the submitter requested that public access be confirmed by replacing the word "Mt Judah" in Schedule 3 Item 1c with "Land" i.e. CA3 and the word "possibly" deleted on the basis that this will allow unrestricted public access to the whole of CA3 by horse, foot and mountain bike. The submitter while raising the issue for grazing concession labelled "CA5", made the observation after noting Clause 20.1 that "we gather public access in any form will not be restricted during the term of the grazing concession".

Submitter 22 also considered that that the terms of the grazing concession left the use of horses beyond point 'c' as uncertain. Submitter 22 stated that if horse use is to be available as of right over the portion of the road subject to easement, then it must also be available over the balance of the road.

Submitter 34 submitted that when the Conservation Management Strategy is developed for the area – that the recreational activities 4WD, horse trekking, trails and trail biking should be recognised as *allowable activities* on the extensive network of bridal paths and bulldozed tracks as mainly represented in the CA5 and CA3 areas.

As one of the objects of the Crown Pastoral Lands Act is to make easier the securing of public access to and enjoyment of reviewable land the sub-points were further considered.

Public access to these areas will not include motor vehicle with a restriction noted in "CA3" grazing concession covering horses. The latter is deliberate for the extension of the track beyond point "c" on Mt Judah Road as there will a need for a later and separate Department of Conservation process to declare certain conservation areas as being available for horse use.

That process is beyond the scope of this tenure review, and the point is therefore not accepted.

Question of public motor vehicle access to conservation areas has been dealt with elsewhere.

Point	Summary of Point Raised	Submission No.	Deci	ision
26	Request assurance that the corridor of conservation land will provide access to the upper country on the true left of Precipice Creek.	14	Not Allow	Not Accept

This point appears to relate to a corridor of reserve land adjacent to existing freehold land, all downslope of the land under review. They stated that this corridor extends through two of the three lower properties, and that if an esplanade strip was created on the bottom property this would give legal access from the Glenorchy/Routeburn Road. The submitter requested assurance that this corridor will be available for access.

As none of the land appears to be on Wyuna, or other land included in the review, this point cannot be allowed.

Point	Summary of Point Raised	Submission No.	Decision	
27	No provision for car parking in conjunction with the access to any of the conservation areas.	Nos 8 & 14	Allow	Accept

Two submissions were received regarding car parking. Submitter 8 noted that there does not appear to be any provision for parking to be provided in conjunction with the access to any of the conservation areas. Submitter 14 noted that no provision had been made for a designated car park for the walkway up the Mt Judah Road.

The designations map did not show an area on the road reserve where a public car park will be created. It will be located next to point 'l' on Plan Inset 1 of the Wyuna preliminary proposal plans. Another car park presently exists in Recreation Reserve Area – R4.on the Glenorchy-Queenstown Road.

As provision for future car parking is a matter associated with the provision of vehicle parking as part of the object to make easier- the securing of public access to and enjoyment of reviewable land it is a valid point... As the plan attached to the proposal has been amended to include the proposed car park servicing Mt Judah public access easement, the point is accepted. Off road parking within public lands for other easements over conservation area has also been cleared with the local authority acting through their roading advisor.

Point	Summary of Point Raised	Submission No.	Decision	
28	Larger area of reserve	Nos	Allow	Not
	lands made available.	12 & 15		Accept

Submitter 15 requested that Recreation Reserve Area 1 be extended to include NZAA site S123/1. This early Maori occupation site appears to lie within the small triangle of proposed freehold land, immediately alongside proposed recreation reserve R1. The submitter had no concerns about the site continuing to be grazed by sheep. The submitter stated that with the future development pressures likely in this area, the site would be better protected through management by the Department of Conservation.

As Submission 15 deals with the protection of significant inherent cultural values this meets the objectives of the Crown Pastoral Lands Act and was allowed for further consideration.

Submitter 12 suggested a greater, rather than lesser, area of land be made available as reserve lands due to community needs, and that a consolidated approach and a management plan be made to accommodate these needs, now and into the future. The submission appears to relate to the area R3 (Recreation)/Farming. This is concerned with the protection of inherent values of a recreational nature and is thus relevant with respect to the objects of the Crown Pastoral Land Act.

After due consideration, while no additional land has been retained in Crown ownership, an area adjacent to the Wyuna boundary will be protected by way of an archaeological covenant. The point seeking a larger area of reserve land is not accepted but the covenant provides a satisfactory alternative for the protection of NZAA site s123/1.

Sub-point advocating a greater area within "R3(Recreation)/ Farming" be set aside for community needs has been reconsidered but after due deliberation the point is not accepted. This issue is also dealt with under Point 29.

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Point	Summary of Point Raised	Submission	Decision	
		No.		
29	Community interest in	Nos.	Allow	Not
	regards to use of Reserve	5,8,9,12,		Accept
	areas R2 and R3, and area	14, 22, 28,		
	CA4.	30,31,		
		32 & 37		

Eleven submissions were received which showed interest in regards to the use of the reserve areas. The general feeling of submitters was support for the proposal that present reserve areas will continue to be retained as reserve. A number of different issues have been raised by the submitters and are detailed as follows:

### a. Community Use of Reserve Areas R3 and CA4

Submitter 9 has requested that recreation reserve areas R3 and CA4 be considered for a golf course for the Glenorchy Township. Submitter 37 has requested that land within R3 (Recreation)/Grazing and CA4/Grazing be designated for the Glenorchy Riding club and other Glenorchy sporting clubs that currently have no land to base their activities from. Submitter 28 requested that area R3 lake edge be made available for a public jetty and that motorised vehicle, foot and stock access be secured to that future jetty.

## b. Requesting Immediate Use of Reserve Areas R3 and CA4 by Community Groups

Submitters 5 stated that there is an immediate need for the Glenorchy Pony Club to have use of the Reserve Areas R3 and CA4. Submitter 12 also suggested this land be available for that use and submitters 12 and 30 requested that the area labelled R3 and R3/CA4 be made available for immediate and ongoing recreation and community use. Submitter 28 requested that recreational reserve R3 be set-aside for recreational purposes immediately.

## c. <u>Farming Concession (R3(Recreation)/Farming) to become a Grazing Concession</u>

Submitters 31 and 32 have stated that even though grazing/farming concessions allow for public use of these lands – there is a public perception, reinforced by the farming type appearance, that these lands are mainly for farming purposes. They consider that this perception and access issues relating to grazing/farming concessions hinders public interest in planning use of these lands. The submitter considers that the Minister should adjust the proposed Farming concessions to be Grazing concessions and that the term of the concessions should be reduced as another way of addressing the community's concerns regarding farm use dominating the conservation/recreation reserve lands.

## d. <u>Lesser Term on Grazing Concessions over R3 and CA4.</u> Two submitters have requested a lesser term on the grazing concession for recreation reserve area R3 (Recreation/Grazing) and CA4/Grazing.

Submitter 5 has stated that the term of the lease is likely to leave the community exposed to liability for compensation if the grazing is removed due to the community needing exclusive use. They also state that in order to grant a lease longer than 30 years the Minister of Conservation must be ... satisfied that there are exceptional circumstances (Section 55 Crown Pastoral Land Act 1998). Submitter 14 would like to see a term of five years for any grazing lease. The regular re evaluation of the recreational needs of the community that this term would provide would be of benefit to all parties. They also state that any activities that may require regular or occasional use of the recreational reserve are likely to need only part of the reserve and it is also likely that grazing is not incompatible with most recreational activities.

## e. <u>Change in wording of Concession Documents over R3 and</u> CA4

A change in concession wording has been requested by submitters 5, 31 and 32 to modify Clause 10 of the grazing concession to include the words *and is not needed by the community* after 'surplus to requirements'.

## f. <u>Concessions be Granted to Community Interests over R3 and CA4.</u>

Submitter 12 requested that the grazing concession and farming concession for R3/CA4 be considered for the community and go under public tender process for a lesser term than 33 years. Submitter 28 requested that ownership of reserve area R3 be given to the Queenstown Lakes District Council or a community group with the potential to sub lease grazing to an interested party for fundraising purposes. Submitter 30 requested that the concession on R3/CA4 and R3 be put out to public tender on the basis of 'use to community' and not 'monetary value'. They suggested this would provide Glenorchy Riding Club an opportunity to secure a long-term base and grazing within close proximity to the Township. Submitters 31 and 32 also stated that The Minister can designate the land under CPLA section 38(2) to remain a reserve subject to the granting of a specified lease under section 73 Reserves Act 1977, which identifies that, if the Minister considers it in the public interest he can lease recreation reserves for purposes other than farming/grazing. i.e. The community could tender in a public process to lease the conservation and reserve lands and manage them based on the intent of its Community Plan.

### g. R2 – Recreation Reserve

Submitter 30 has requested that the grazing concession for R2 (Recreation)/Grazing be reduced and/or introduce an option for the Grantor to break the concession early. Submitter 22 has requested that no grazing concession be granted over recreation reserve R2. The open grassed portion of the airstrip should be vested in the Queenstown Lakes District Council as a local purpose reserve. The balance, being the wooded and scrubby portion nearer the lake, should remain as

recreation reserve and be free of any grazing concessions. It primarily has amenity values.

Submitter 12 supported the special conditions of the concession but noted that the described accessway was not marked.

## h. <u>Concessionaire not to have first option or disposal rights (R3, CA4, and R2)</u>

Submitter 30 considered that there should not be any concession, side letter, or the like, offering the Concessionaire either: - a first option to any grazing rights or preferential disposal of R3. In relation to the concessions over R3 and R2, submitters 31 and 32 questioned the validity of the argument in the summary of the preliminary proposal section 3.4.1 which justified the concessions as '...an interim measure to allow a phase in of a change in farming system on land designated for freehold disposal...'. The submitters question the runholders reliance on obtaining concessions for these lands, observing that the run holder had, prior to tenure review, advertised an intention to subdivide and diversify income.

One of the objectives of the Crown Pastoral Land Act is to make easier the securing of public access and enjoyment of reviewable land. While existing recreation reserve in the strict sense is not reviewable land, since it has been included in the tenure review it must be treated in the same manner as reviewable land. These submitters are concerned with what they see as the potential for public enjoyment of such land, and possible short or long term loss of such enjoyment due to the grazing and farming concessions.

Each of the sub-points has been given due consideration and after a review of specific contentions the view is that the concession document clauses are correctly worded to provide satisfactory protection of the public interest and future options for possible community use of the land. Specific provision has been written into the peninsula grazing and farming concessions for a process to release land for community recreational needs. The point is not accepted.

Point	Summary of Point Raised	Submission No.	Deci	ision
30	Support the granting of concessions CA3 and CA5, but these should not be at the expense of free access by the general public.	Nos. 7,12,21,22 & 25	Allow	Not Accept

Four submissions were received in regard to this point.

Submitters 7 and 21 supported the guided walks and horse trekking concessions but felt that these should not be at the expense of free access by the general public.

Submitter 25 supported the walking, horse riding and heliskiing/heliboarding concessions but had a proviso that these concessions must not in any way restrict or hinder the general public's enjoyment of this area.

Submitter 22 was concerned that with reference to the Health and Safety in Employment Act and the Occupiers Liability Act within the grazing and other concessions. The submitter contended that this may imply to the concessionaires that they are empowered to restrict or deny public use of the conservation areas and reserves. The submitter requested that there be express provisions put into all concession documents that, for the avoidance of doubt, the Occupiers Liability Act does not apply and also that not withstanding licensees obligations under the Health and Safety in Employment Act, non-client members of the public have free and unrestrained use of conservation areas and reserves at all times.

Clarification of concession documents with the Department of Conservation has been done in order to address the concerns raised in these submissions.

Department of Conservation advise that granting of concessions while they convey rights for the concession activity they do not provide for an exclusive right of occupation. In that respect the concessions do not impinge on public access to conservation land. In regard to reference to Health and Safety in Employment Act and the Occupiers Liability Act within the concessions, this does not apply to general public use as conservation land as it is not considered to be a place of work, other than for those persons involved with running concessions on the land.

The point, after consideration of advice received, is not accepted in that no further clauses are required to ensure free public access.

Point	Summary of Point Raised	Submission No.	Decision	
31	Major concessions should	4	Not	Not
	be dealt with through the		Allow	Accept
	normal DOC concession			
	application process.			

One submission was received which stated that it is inappropriate that major concessions should be included in tenure review proposals. The submission states that they should be dealt with through the normal Department of Conservation concession application process with opportunity for public submissions.

Amongst the reasons listed by the submitter included a concern that lessees may use existing permits to claim economic and sustainable use of relevant land. When the Substantive Proposal for the Wyuna tenure review is implemented any recreation permits granted by Land Information New Zealand would be determined and their replacement concessions would need to be reapplied for from the Department of Conservation.

The point relates to the procedure by which concessions should be issued, and the contention is that they should not be issued within tenure review. However, the Crown Pastoral Lands Act does allow for the economic use of the land through the granting of concessions, so long as relevant criteria are met. As such, this point was not accepted...

Point	Summary of Point Raised	Submission No.	Decision	
32	Request confirmation that legal access is provided to	14	Allow	Not Accept
	the airstrip.			

Submitter 14 stated that although there appears to be an easement to the airstrip it is not spelt out in the Review. The submission suggests that the airstrip is of great importance to the community both in a commercial and social sense and that legal access is essential. The submitter requests confirmation that legal access will be provided.

Provision of public access to the land under review is one of the objects of the Crown Pastoral Land Act and thus this point was allowed for further consideration. After further checking cadastral plan data it has been established that a legal road provides access from the Queenstown-Glenorchy Road to the reserve land that the airstrip is located on and a match against an aerial photograph indicates that the formed track to the airstrip is located on or close to the legal road alignment.

The Department of Conservation advise that in the event that operation of the airstrip is put on to a more formal basis an easement may be required for setting aside the airstrip itself and for the placement of buildings and improvements required for airstrip operations. With these matters in mind no specific action need be taken on this point under the tenure review process.

Point	Summary of Point Raised	Submission No.	Dec	ision
33	That the Queenstown	Nos	Allow	Not
	Lakes District Council	20,22 &		Accept
	should administer the	28		
	Glenorchy Airstrip.			

Three submissions were received in regard to the airstrip located in current recreation reserve over which a grazing concession is proposed (R2 Recreation/Grazing). The submissions requested that the airstrip should remain and be put into Queenstown Lakes District Council control. Submitter 20 stated that the Glenorchy Airstrip should be subject to a Council management plan to ensure use and noise effects are managed in line with the Glenorchy Community Plan. Submitter 20 stated that at present frequent and unregulated commercial flights from the strip significantly impact on the peace the area affords residents and visitors alike.

Submitter 22 requested that no grazing concession be granted over recreation reserve R2. They believe that the intensity of use of the airstrip is such that it has become dangerous for stock to be present and that those commercially benefiting from use of this public amenity should mow the strip if required, so enabling the exclusion of stock.

These arguments relate to the appropriate use of land under review. The points were allowed so that they could be considered at least to the extent of their relevance to the proposed concession over the land. Department of Conservation has been consulted regarding the matters raised. They advise that there have been discussions with the Queenstown- Lakes District Council over the future of the airstrip and further that this may result in the control of the airstrip being transferred to the local authority in its role as airport authority. With these matters in mind no specific action need be taken on this point under the tenure review process.

Point	Summary of Point Raised	Submission	Decision	
		No.		
34	Council should not be required to compensate grazing concession concessionaire in any form	37	Allow	Not Accept
	for loss of grazing in Area R2.			

The Queenstown Lakes District Council submission states that they wish to support a clause in the grazing license for the land occupied by the Glenorchy airfield (located within "R2 (Recreation)/Grazing").

The paragraph referred to is found in Schedule 2, Special Conditions, Land Management Clause of the Grazing Concession. It states:

'That should the Queenstown Lakes District Council or other agency acting as the airport authority satisfy the Grantor that it requires exclusive use of an area of the Land for an airstrip then the Concessionaire shall upon receiving not less than one month's notice from the Grantor surrender taking place the fee payable by the

Concessionaire shall reduce to such amount as the Grantor in her discretion deems fit and proper.'

The Council submits that when a request is made for grazing to cease that the concessionaire is not required to be compensated by Council in any form for loss of grazing.

Since the Queenstown Lakes District Council could be directly affected by the terms of the proposed concession, this point was allowed to the extent that their support for the Condition should be noted. Department of Conservation advise however that they don't believe the local authority would be in any way liable for paying compensation in the event that the land was required to be de-stocked and in their view no action or alteration to the concession document need be required. Based on this advice the Point is not accepted.

Point	Summary of Point Raised	Submission No.	Deci	ision
35	Concern regarding adequate protection from periodic burn-offs on adjoining freehold land.	4	Not Allow	Not Accept

One submission was received in which the submitter did not agree that a fence line along the boundary of the Stone Creek Beech Forest (and others on the property) would provide adequate protection from periodic burn offs on adjoining freehold land. The submitter stated that a buffer or 'no-burn' zone should be established to ensure that regenerating shrubs and manuka are not threatened by this farming practice.

The area discussed is proposed for retention in Crown ownership and control. It is intended that this land will be administered and managed by the Department of Conservation. The adjacent freehold land owner will be required to provide notification to the Department of Conservation of any intended 'burn-off' on their adjacent freehold land and a buffer or 'no-burn' zone exists.

As this is not a matter to be addressed under the Crown Pastoral Land Act the point is not allowed.

Point	Summary of Point Raised	Submission	Dec	ision
		No.		
36	Inaccuracy in southern	23	Allow	Accept
	boundary. Some of the			
	land included for Wyuna			
	pastoral lease is part of Mt			
	Creighton pastoral lease.			

One submission was received which stated there was an inaccuracy in the plans in the Preliminary Proposal for Wyuna. On Plan Inset 2 the land south of Shepherd's Hut Creek is marked as a Recreation Reserve to be retained by the Crown as Recreation Reserve. The submission states that the some of this land has been formally incorporated into the Mount Creighton pastoral lease and some will be the subject of a claim by Mount Creighton Station Limited that it should have been recorded as part of the land incorporated into Mount Creighton's pastoral lease as a consequence of a land exchange between the then owners of Mount Creighton and the Crown in 1984.

This boundary has been further checked against Survey Office plans and as a result the proposal plan will be corrected. The point is therefore accepted.

Point	Summary of Point Raised	Submission No.	Deci	ision
37	The tenure review process discriminates against the public by not allowing consultation prior to the first cut of the Preliminary Proposal of the review.	24	Not Allow	Not Accept

One submission was received in which the submitter stated that they felt that the process of tenure review was fundamentally flawed in that it discriminated against the public by not allowing consultation prior to the 'first cut' of the preliminary proposal of the review.

Section 43 of the Crown Pastoral Lands Act requires the preliminary proposal to be publicly advertised and allows members of the public to make submissions at that time. Under section 47 the Commissioner is not permitted to put a substantive proposal to any holder of a reviewable instrument without having considered all written submissions relating to the preliminary proposal received on or before the closing date for submissions and to late or oral submissions.

This point relates to a generic tenure review process issue and is not a matter for resolution within the Wyuna tenure review under the Crown Pastoral Land Act processes. The point is thus not allowed, although the submitter is welcome to pursue the point independently of this review.

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Point	Summary of Point Raised	Submission No.	Dec	ision
38	To protect water race rights for a registered water race going across lands to be disposed of as freehold on the front face of Mt Judah from Stone Creek to the Glenorchy Battery.	Nos. 31,32,34 & 35	Allow	Not Accept

Four submissions were received which requested an easement to protect water race rights for a registered water race going across lands to be disposed of as freehold on the front face of Mt Judah from Stone Creek to the Glenorchy Battery. The water race is shown on a map appendix in Submission No. 31.

Submissions 31 and 35 state that the Glenorchy Battery is currently being refurbished by mine history enthusiasts and is 90% operational. The battery is powered by water from the race and is soon to be reinstated. The submitters request that the water race be physically protected as it is on land to be disposed of as freehold.

The Glenorchy Battery Association has current water rights and resource consent. Copies of the resource consents are attached as appendices to Submission No. 35.

This matter has not previously been considered by the Commissioner of Crown Lands in the tenure review process. This point was allowed to the extent that further consideration or consultation be undertaken. After due consideration it is considered that the small water race, presently under a issued water right from the Otago Regional Council, has adequate protection and the point suggesting protection under the tenure review process is not accepted.

Point	Summary of Point Raised	Submission	Dec	ision
		No.		
39	That suitable land within	37	Not	Not
	Wyuna should be		Allow	Accept
	designated for a site for			
	Glenorchy township			
	wastewater effluent			
	disposal.			

A submission was received from the Queenstown Lakes District Council requesting that suitable land within Wyuna Station be designated for a site for Glenorchy Township wastewater effluent disposal.

The reasons given for this request were:

- Glenorchy township is in need of land to be used for wastewater effluent disposal site for its growing population.
   Whilst options have been considered to date, no obvious or suitable site has been identified.
- Wyuna Station land appears to be suitable for the above.
- This land is particularly suitable for effluent disposal because of its proximity to Glenorchy township and its flat gradient.

The request made by the Queenstown Lakes District Council lies outside the objectives or provisions of the Crown Pastoral Lands Act and cannot be allowed within this tenure review.

### **Summary and Conclusions**

Discussion relevant to particular points has been made above under each point for simplicity and clarity.

Submissions were received supporting the allocation of land, easements and concessions while several concerned protection of features associated with historic scheelite and gold mining and access to these areas.

A large number of submissions expressed views in relation to public access to the proposed conservation areas. This issue has been broken down into a number of specific points within this report to allow for each submitters concerns to be acknowledged and considered by the Commissioner of Crown Lands. Additional public foot access easement routes have been provided for, while after consideration the case for public motor vehicle access has not been accepted. The exception is that public motor vehicle access is provided for to the existing recreation reserve on easement above the Buckler Burn. This easement also allows access on foot, on or accompanied by horse and mountain bike.

Many submitters were also concerned with the future use of existing reserve and conservation land that has been included in the review, with particular concern over the terms of the proposed concessions over that land. The fact that such land areas have been included in the review means that submissions relating to such land should be treated in the same manner as submissions relating to the reviewable land. After reconsideration the terms and conditions of the farming and grazing concessions have been confirmed without change, on the basis that these provide protection of the public interest and have satisfactory mechanisms for dealing with release of land for future community recreational needs. As this is existing recreation reserve the Department of Conservation will deal with applications for future community recreational needs in a separate process, after the tenure review is concluded.

Submissions were received regarding marginal strips and the need to identify these on plans accompanying the proposal. The setting off of marginal strips is carried out at the conclusion of the tenure review under the authority of the Conservation Act but to assist stake holders the tenure review process has been changed to show likely marginal strips on the proposal plan(s), on an indicative basis.

The New Zealand Mining Industry and individual mineral professionals although late in providing their submissions provided detailed information supporting their cases. These submissions were generally concerned with what they see as the potential loss of opportunities for future mining in those areas designated for Department of Conservation control. However, the Crown Pastoral Land Act does not allow for the protection of future mining options. If mining licences are sought in the future, an application can be made under the Crown Minerals Act.

Several submissions sought changes in order to protect landscape, historic / cultural and other conservation values. These have resulted in the creation of three new covenants covering landscape, an archaeological site as well as a wetland area.

Several submissions covered a series of issues regarding concessions from opposition to granting concession for heli-skiing and heli-boarding, length of term for one hill area grazing concession, monitoring of effects of recreational concessions as well as concerns about public access and right of recreational hunting on land subject to concessions over conservations areas. These concerns have been considered but it is felt that the concession documents are satisfactorily drafted and contain mechanisms such as monitoring of activities to protect conservation values, preserving public right of access and recreational use. Granting of concessions is permitted under the tenure review process whereas application for any future concessions would be subject to a further process including provision for public consultation at the time.

### (1) Details of lease:

Lease Name: Wyuna

Location: Queenstown-Glenorchy Road, Glenorchy

Lessee: Pisidia Holdings Limited and Cabo Limited

### (2) Details of Iwi Submission:

**Received On:** 28 August 2003

**Received From:** Takarei Norton

Natural Resources Unit Project Co-ordinator

Office of Te Runanga o Ngai Tahu

On Behalf Of: Te Runanga o Ngai Tahu and the relevant

Papatipu Runanga: Te Runanga o Hokonui, Te Runanga o Otakou, Kati Huirapa ki Puketeraki

and Te Runanga o Moeraki.

### (3) Analysis of submission:

#### 3.1 Introduction:

This is the final analysis of the submission. The purpose of this final analysis is to determine whether to accept or not accept the points raised in the submission for inclusion in the Substantive Proposal.

This final analysis of the submission records the outcome of the consideration on each point and whether or not it has been approved for inclusion in the Substantive Proposal.

The following analysis:

- Summarises each of the points raised
- Provides a discussion of the point.
- Records CCL decision whether or not to allow/not allow for further consultation.
- Records the CCL decision whether to accept the point for inclusion in the proposal.

The following approach has been adopted when making the decision:

### (i) To allow / not allow for further consultation:

The decision to "allow" a point is on the basis that the matter raised is a matter than can be dealt with under the Crown Pastoral Land Act

1998. Conversely, where the matter raised is not a matter that can be dealt with under the Crown Pastoral Land Act, the decision is to "not allow". Those points that are 'allowed' will be given further consideration with respect to the proposal.

It should be noted that points relating to the Conservation Act, or any other statutory authority outside of the Crown Pastoral Land Act 1998 are not able to be considered by the Commissioner of Crown Lands.

### (ii) To accept / not accept:

The outcome of an "Accept" decision will be that the point is included in the Substantive Proposal. To arrive at this decision the point must be evaluated with respect to the following criteria:

- The objectives and matters to be taken into account in the Crown Pastoral Land Act (sections 24 & 25) and;
- The views of all parties consulted and any other matters relevant to this review, balanced against the objects and matters to be taken into account in the Crown Pastoral Land Act 1998.

### 3.2 Analysis:

Point	Summary of Point Raised	Deci	sion
1	That the DGC delegate provides a	Allow	Accept
	map outlining the exact location of		
	archaeological site. (NZAA		
	number S 123/1)		

Ngai Tahu have noted that the Conservation Resources Report states that there is one Maori site recorded on Wyuna pastoral lease, an early occupation site (NZAA number S123/1).

On one of the maps appended to the Conservation Resources Report this site appears to be located near the vicinity of proposed area R1 (Recreation).

This point relates to protection of significant inherent cultural and historical values, as provided for in the Crown Pastoral Land Act, and as such was allowed for further consultation with the Director-General of Conservations delegate. Following consultation data prepared by the Department of Conservation in 1996, including a map, after surveying the site was passed on to Te Runanga o Ngai Tahu.

Point	Summary of Point Raised	Deci	sion
2	That the DGC delegate provides a	Allow	Accept
	written letter to Te Runanga o Ngai		
	Tahu outlining the proposed		
	protection and access mechanism		
	for this archaeological site.		

The submission requests that the DGC delegate provides a written letter to Te Runanga o Ngai Tahu outlining the proposed protection and access mechanism for archaeological site – NZAA number \$123/1.

As this point relates to the protection of significant inherent cultural and historical values, as provided for in the Crown Pastoral Land Act, further consultation was undertaken. As this matter relates to a wish to have an area identified as having historical significance protected consultation took place with the DGC delegate, Ngai Tahu and subsequently with the run holder.

A protective covenant has been developed and incorporated into the proposal. Notwithstanding that the DGC delegate has not provided a letter directly to Ngai Tahu the action taken deals with the spirit of the point and is accepted.

Point	Summary of Point Raised	Deci	sion
3	That the Commissioner resources	Allow	Accept in
	an archaeological survey of the		Part
	Wyuna Pastoral Lease, in		
	particular areas where there are		
	registered archaeological sites and		
	the land that runs along the		
	lakeshore of Lake Wakatipu.		

The submission requests that the Commissioner resources an archaeological survey of the Wyuna Pastoral Lease, in particular areas where there are registered archaeological sites and the land that runs along the lakeshore of Lake Wakatipu.

Ngai Tahu expressed concern that there may be unregistered archaeological sites on Wyuna pastoral lease and also regarding three recorded archaeological site noted in N Z Historic Places Trust records three s that are very close to the boundary of Wyuna Pastoral Lease. This matter has been checked and it appears that with the exception of NZAA S123/1 the recorded sites are outside of the Wyuna boundary.

Ngai Tahu expressed concern that land alongside the lakeshore may contain archaeological values, including unregistered archaeological sites given the proximity to Lake Wakatipu and that an archaeological survey would be required to identify any archaeological sites that might be on the pastoral lease that are unregistered.. This matter has since been addressed with an inspection by an archaeologist of some of the reserve land.

As this point relates to the protection of significant inherent cultural and historical values, as provided for in the Crown Pastoral Lands Act this point was allowed to the extent that further consultation and consideration was required, to ensure the property had been adequately surveyed. This was achieved by a subsequent visit to Wyuna by an archaeologist and receipt of report.

Land adjacent to Lake Wakatipu has been designated to remain as reserve thus in the event that this land has unrecorded cultural sites these will be protected. As an archaeological inspection by iwi has since been carried out this meets the needs under this point. The point has therefore been satisfied.

Point	Summary of Point Raised	Decision	
4	That an Accidental Discovery Find	Not Allow	Not Accept
	Protocol is included on the title of		
	proposed freehold land.		

The submission relates to the establishment of agreements concerning any future archaeological discoveries. While the Crown Pastoral Land Act allows for the protection of known existing significant inherent values, it does not allow for agreements related to unknown archaeological sites. Other existing statutory processes address such issues.

Point	Summary of Point Raised	Deci	sion
5	That the Recreation Reserve along	Allow	Accept in
	Lake Wakatipu is retained in		Part
	Crown control as a reserve as per		
	Section 35 (b)(ii) of the Crown		
	Pastoral Land Act 1998.		

The submission requests that the Recreation Reserve along Lake Wakatipu is retained in Crown control as a reserve as per Section 35 (b)(ii) of the Crown Pastoral Lands Act 1998. The submission states that granting a grazing license on this area would allow the lessee to continue farming while ensuring Crown ownership of the land, and therefore protecting access for Ngai Tahu and the public.

It is the view of Ngai Tahu that the disposal of Recreation Reserve along Lake Wakatipu would decrease the conservation and historic values of the area, and therefore in direct conflict with Section 56 of the Crown Pastoral Lands Act 1998.

As a result of investigation into the matter of the Proposed Designations Plan, raised in public submissions an error has been found in respect of where the formed road lies in relation to the lake edge. Changes will be made to the plan to show reserve land between the present road and lake edge remaining as reserve.

Ngai Tahu initially expressed concern that it was difficult to understand why this Recreation Reserve was surplus to requirement when no additional recreation reserve land has been included and secondly the increase in demand for tourism and recreation at Lake Wakatipu means that there would be an increase in demand for recreation reserves along the lakeside of Lake Wakatipu.

This point is an access issue that relates to the objects of the Crown Pastoral Lands Act and was allowed to the extent that further consultation and consideration was required. As all land fronting the lake is reserve this matter has been given due consideration and will be included in the proposal.

The submitter expressed concern regarding disposal of reserve that may have recreation values. The surplus reserve land located on the east side of the road has no discernable public and conservation interest and has been developed and used for farming for many years. In terms of the mechanism for land exchange this land is being formally exchanged with an area adjacent to Glenorchy Lagoon with high conservation and recreation values. After consultation although Ngai Tahu expressed concern about land going out of reserve this was not later continued and the matter will not be included in the proposal.

In addition to the aforesaid reasons all reserve land adjacent to the lake has adequate provisions in the concession documents for resuming occupancy for use of the land for community recreation purposes as well as having adequate provision for public access.

Point	Summary of Point Raised	Decision	
6	Written response requested.	Allow	Accept

Ngai Tahu requests a written response outlining whether the Commissioner will meet each recommendation raised in this submission. This is accepted and Ngai Tahu will be advised of the results of the submission received.

### Discussion and Conclusions

Te Runanga o Ngai Tahu have provided a submission that takes into consideration the local Maori interest in the Wyuna tenure review. Each point is discussed in detail in this analysis. Concern has been raised regarding the discovery and protection of archaeological sites.

Since providing this submission Ngai Tahu have visited Wyuna and had a further inspection of the area. As a result of consultations a protective covenant created under the Reserves Act 1977 is to be incorporated into the Substantive Proposal, to afford protection of the archaeological site NZAA 1123/1.